OCA FILE OCT

OCA 87-5247 15 October 1987

NOTE TO: The Director

FROM: Dave Gries

STAT

SUBJECT: The CIA as Confederacy or Conglomerate

THINKING IN TIME by Dick Neustadt and Ernie May contains on pages 212 through 219 a penetrating explanation of why and how the historical development of CIA produced an organization that is more like a confederacy or conglomerate than a centralized bureaucracy.

These pages are pertinent to our discussion last week about the lack of uniformity among CIA's directorates. I believe that there are ways to encourage a confederacy or conglomerate to act in a more uniform fashion, but that is another subject.

D/OCA/DDG (15 Oct 87)

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